

Mexico's Energy Regulatory Commission: Challenges and Opportunities in Reforming the Energy Industry



asociación iberoamericana de entidades reguladoras de la energía

associação iberoamericana de entidades reguladoras da energia

Guillermo I. García Alcocer Chairman

April 20th, 2017 Panama



CRE

"In terms of scope, depth and space of implementation, Mexico's energy reform ranks as the most ambitious energy system transformation worldwide in a long time"

Paul Simons, International Energy Agency (IEA), Deputy Executive Director (February, 2017)*



The Energy Reform **ended the longdecades monopolies in the sector**



Interest (trust) shown by international investors





Will boost oil production, increase the share of renewable energy sources and increase energy efficiency The International Energy Agency's special report "Mexico Energy Outlook" compares the estimated benefits of the Energy Reform by 2040, with a No Reform scenario



NO REFORM

Oil production would be around **1 mb/d** lower than in the Reform scenario

Oil and gas **production** will increase and petroleum product imports will decrease

REFORM

Electricity rates for industrial consumers would be 14% higher in 2040

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The cost of generating and delivering electricity to the residential sector would be **16% higher**; the additional accumulated subsidy would be 50 billion dollars

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Lower electricty rates for industrial consumers

Subsidies will be gradually phased out by 2035

Mexico would not meet its **clean energy targets**, nor its GHG emissions reduction goals



Mexico will meet the **35% clean power generation** target by 2024 and reduce its GHG emissions



Mexico's economy would be 4% smaller



Mexico's economy will double, it will be more efficient and its **energy intensity will improve**



Energy efficiency standards will significantly decrease Mexico's energy consumption

Mexico's landmark Energy Reform is now a reality, creating significant investment opportunities throughout the entire value chain

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Committed Investment: 70 billion dollars (30 billion more in 2017)



Hydrocarbons "Rounds One and Two"

Round 1:

1st Tender: 2.7 billion USD
2nd Tender: 3.1 billion USD
3rd Tender: 1.1 billion USD
4th Tender: 34.4 billion USD
Trión: 11 billion USD

Round 2:

1st Tender: **11.3** billion USD 2nd Tender: **5.0** billion USD 3nd Tender: **1.0** billion USD **Seismic data: 2.5** billion USD

Natural Gas and Petroleum Products

Gas pipelines: **16** billion USD Petroleum Products: **16** billion USD

- Transportation and Storage: 4.0 billion USD
- Distribution and Retailing: **12.0** billion USD

Power Sector

First Power Auction: **2.6** billion USD Second Power Auction: **4.0** billion USD Generation: **98.7** billion USD * Transmission: **15.3** billion USD * Distribution: **17.7** billion USD *

A total of **82 companies** from **18 countries** have won contracts for the development of hydrocarbons and electricity projects

The Energy Regulatory Commission (CRE) has become the regulator of the mid and downstream segments of the oil and gas value chain, as well as the electricity supply chain



The energy reform laid the foundations for an open and competitive natural gas market



1. Enhance natural gas availability throughout the country



2. Separate pipeline transportation from natural gas commercialization



3. Establish

open access and pipeline capacity reserve conditions



4. Issue

asymmetric regulation for high market concentration and in case of price distortions (First-Hand Sales in the south, gas release program)



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5. Publish

volumes, prices, discounts, locations and trade information for retailing and commercialization of natural gas

Mexico's Gas Pipeline Network will expand considerably from 2012 to 2019





*Participation of American and Canadian capital in Mexico's Gas Pipeline Network

Source: Five Year Gas Pipeline Plan 2015-2109, http://www.gob.mx/sener/acciones-y-programas/plan-guinguenal-de-gas-natural-2015-2019



Geographic Areas of Natural Gas Distribution*

**/ Investment corresponds to Geographic Areas in Operation. Geographic Areas with Construction permits estimate an investment of 42.3 million dollars.

The distribution of natural gas has been considered a natural monopoly. However, if the relevant market is defined as the consumption of energy, we observe that it doesn't have most of the characteristics of a monopoly





The Gas Release Program, an asymmetrical regulation instrument to Pemex, seeks to promote the participation of new stakeholders in the industry Release portfolio: approximately 2.5 bcf Contracts that represent **30%** Contracts that of the volume and will remain represent **70%** of the Process \checkmark as customers of Pemex volume and will be duration: at available for release 20% of the volume (0.7 bcf) • February 1st, 2017 least one year Phase I **Public Act** CRE will be \checkmark • 20% of the volume (0.7 bcf) (random selection Date to be defined of contracts) able to merge Phase II Phase II and Phase III and • 30% of the volume (1.1 bcf) reduce the Date to be defined Phase III time-lapse between them Total commercialization portfolio: **OUTCOMES OF PHASE 1:** approximately 3.6 bcf Contracts subject to release: 111 contracts (758 Mcf) Deadline for the reception of applications: March 10th, 2017 Contracts that remain with Pemex: 133 contracts (1,104 Mcf)

Bcf: billion cubic feet Mcf: million cubic feet

On February 17th of 2017, CENAGAS executed the first annual auction of import pipelines' capacity. A total capacity of 718 Mcf/d was offered, of which, 29.2% (210 Mcf/d) was allocated



*Mcf/d: one million of cubic feet per day

76% of Mexican households use Liquefied Petroleum Gas (LPG) as the main fuel for cooking and water heating, followed by firewood with 16% of households





Social Lagging Indicators	Share of Households
Unavailability of power	1.0%
Earthen floor	3.5%
Unavailability of tap water from the public grid	5.1%
Unavailability of drainage	6.0%
Firewood Use	15.6%

The government has various tools to promote a competitive environment in the LP Gas industry



Source: Encuesta Nacional de Ingresos Gastos de los Hogares (ENIGH), 2014 and CONEVAL 2015.

2016-2017 LPG planned investment per state* (in thousands of pesos)



Prior to the Reform, Mexico's fuel retail model generated significant inefficiencies:



Fixed Price Regime

- National single price (prevented adequate cost recognition on a regional basis)
- Fluctuations of international prices were reflected with a delay
- Lack of efficient price signals resulted in underinvestment throughout the value chain
- The excessive subsidy benefited the population with the highest income (200 billion pesos per year)



Pemex did not recover logistical costs

• Pemex lost resources for unacknowledged logistical costs in the overall gas price



Underinvestment in the industry

- Limited infrastructure: low capacity and vulnerability (extreme weather events)
- Lack of incentives to improve service quality in gas stations
- 40% of municipalities do not have gas stations

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Fuel price flexibility will trigger significant investments and create new jobs at the retail level. Also, it will enhance fuel availability and supply security for consumers



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CRE Pipeline Vessel (2 times pipeline cost) Train (6 times pipeline cost) Tank truck (14 times pipeline cost)

Logistical routes for imports and supply of gasoline in Mexico

Cost of transporting one barrel of gasoline:



Fuel price liberalization strategy in Mexico



The opening of refined product logistics (gasoline, diesel and jet fuel) has triggered the interest of <u>new</u> investors in the energy sector



CRE also grants permits for transportation of petroleum products by means other than pipeline, such as railways





Gasoline and diesel storage is a business line which is also drawing investment attention

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Furthermore, the new business environment allows greater competition and differentiation in product supply, services and retail prices at gas stations in Mexico



A key tool to enhance the consumer's empowerment and price monitoring is the mobile application "Gaso-App"



The app updates based on the **user's** location



The app displays the closest gas stations from the user



By selecting the icon of a gas station, information on their products, prices, permit number and address will be displayed. Also, the app allows to rate the station's service



It will be possible to submit a report with a picture to CRE when the offered prices do not match those published in the app Energy production and use accounts for two-thirds of GHG emissions at a global level. In this regard, Mexico is working closely with the international community to meet multilateral climate goals



PARIS2015 OTTAWA NORTH AMERICAN 2016 CONFÉRENCE DES NATIONS UNIES **LEADERS' SUMMIT** SUR LES CHANGEMENTS CLIMATIQUES COP21.CMP11 55 ratification **<2°C** max 187 instruments global average signatory countries + 55% of global GHG* temperature increase are invited to submit their 50% of clean power **45%** reduction of conditions for entry into INDCs* force¹ methane emissions in generation by 2025 North America by 2025

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Collaborating on cross-border transmission projects

• At least 6 transmission lines currently proposed or in permitting review, such as the Great North Transmission Line, the New England Clean Power Link, and the Nogales Interconnection, would add approximately 5,000 MW of new cross-border transmission capacity.

25% Unconditional reduction of its Greenhouse Gases and Short Lived Climate Pollutants emissions by 2030 Up to 40%

Conditional reduction subject to a global agreement providing an international price on carbon, access to financing and technology transfer

On **September 21st, 2016**, Mexico ratified the Paris Agreement

On March 28th, 2015, Mexico became the first developing country to present its INDC. Mexico has committed to:

¹ As of September 22nd, 60 Parties have ratified accounting for 47.6% of the total GHG emissions. * INDC: Intended Nationally Determined Contributions; GHG: Greenhouse Gas As a result of the two Long-Term Auctions, 15 states will benefit from the development of new clean energy projects in Mexico



Awarded companies of the two Long-Term Auctions



Evolution of average solar prices in auctions, January 2010- September 2016



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Energy-related opportunities for businessmen and households: Clean Energies



Mexico has a significant, constant and highly predictable renewable potential: a medium annual irradiation of approximately 5.5 kWh/m2 per day



In December 2016, CRE issued a new set of regulations to foster the sustainable integration of distributed generation nationwide





Note: Elaborated with information provided by CFE. Preliminary data up to December 31st, 2016. *Considering an average investment of 1.7 million dollars per MW of installed capacity, according to Bloomberg

Energy-related opportunities for businessmen and households: Clean Energies



A new set of rules for solar rooftops have been developed, promoting the democratization of electricity in Mexico



Easier procedures, with very simple contracts



New contract models for interconnection (net metering, net billing and direct sales)

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Decrease in the response time (18 days max.)

Clean Distributed Generation has the potencial of:



1 out of 50 new jobs created in the United States come from the solar industry (twice as much as in the coal industry)



Mexico is taking steps in the right direction in terms of strengthening its transparency, accountability and anti-corruption frameworks. Recent legal reforms and policies are designed to reinforce the rule of law and enable a more attractive business environment





Establishment of a **National Anticorruption System (NAS).** Constitutional amendment and 7 legal reforms.



NAS: institutional coordination platform among federal and local authorities. Checks and balances.



Steering Committee led by an independent citizen to oversee the NAS's performance.



Streamlined and strengthened procedures focused on preempting, overseeing and penalizing corruption.



Establishment of a National Transparency System (NTS) covering federal, state and municipal authorities.



New transparency framework enhancing access to **public information**, increasing the number of **regulated entities** and promoting **open government** best practices. CRE has published online tutorials and initiated a workshop program to explain the application process and issuance of permits. Obtaining a permit is <u>easy, fast and transparent</u>





April 2017

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9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
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Procedures and Online Services Format for requesting hearings 16 working days, on average, to hold a hearing.



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