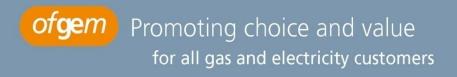


# The RIIO model and its implementation in the UK

Ibero-American & European Energy Regulators

**27 February 2013** 





# Introducing the RIIO framework





# The industry is facing unprecedented change

**De-carbonisation** 

**Security of Supply** 

**Ageing Assets** 

**Affordability** 

**ELECTRICITY NETWORKS** 

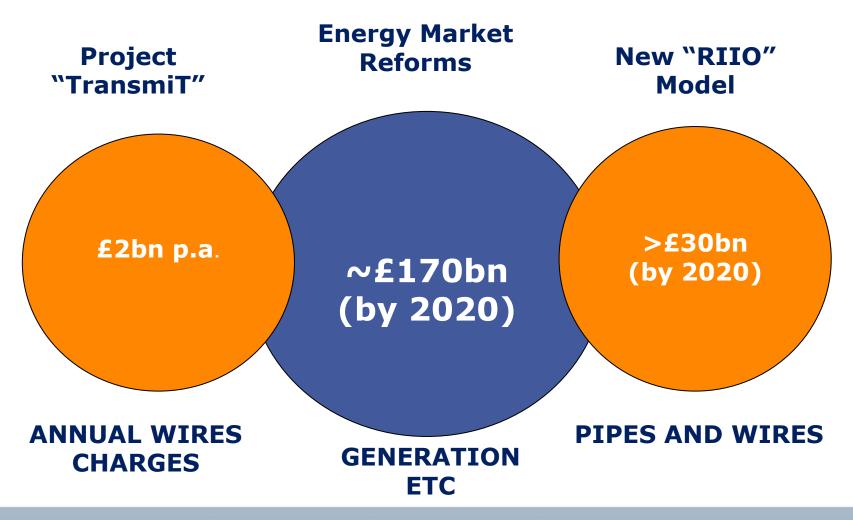
GAS NETWORKS

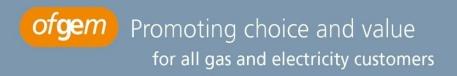
- Renewables / new generation
- Smart Grids
- Electricity storage
- Electric vehicles
- Different network patterns
- Electrification of heat
- Energy efficiency
- Local generation
- Demand Side Management
- Carbon Capture and Storage
- Biomethane
- HVDC
- Skills shortages





# The scale of the challenge





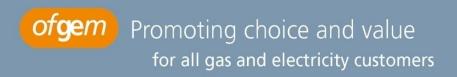


# What are we seeking to achieve?

### **Desired outcomes**

Energy companies to play a full role in the delivery of a sustainable energy sector

Deliver long-term value for money network services for existing and future consumers





### What is required of energy companies to achieve this?

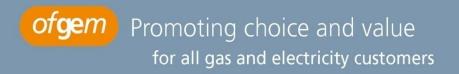
Long-term focus on value for money

**Innovation** 

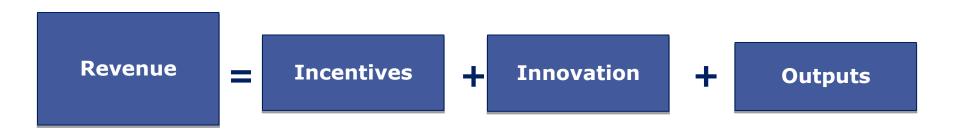
Optionality and flexibility

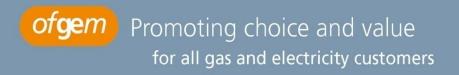
Working with others to identify best delivery solutions

Understanding and responding to needs of existing and future consumers











Revenue

Timely and efficient delivery

### **Constraints set up front to ensure:**

Network companies are financeable Transparency and predictability

Balance between costs faced by current and future consumers



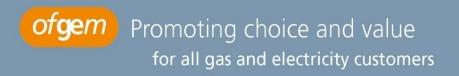


Incentives

8 yr control

Rewards/penalties for delivery

Upfront efficiency rate





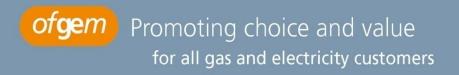
**Innovation** 

### Technical and commercial innovation encouraged through:

Core price control incentives

Option to give third parties a greater role in delivery

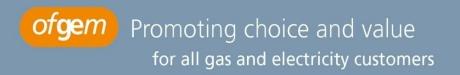
Innovation stimulus package





**Outputs** 

Outputs set out in clear 'compact', reflecting expectations of current and future consumers





# Financeability: Our duty

# Our financeability duty

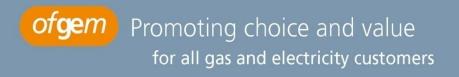
Ofgem's Principal objective: to protect the interests of existing and future consumers

Must also "have regard to the need to secure that licence holders are able to finance the activities which are the subject of obligations on them"

- ➤In the interest of consumers that efficient network companies can secure finance in a timely way and at reasonable cost to facilitate their regulatory obligations
  - ➤ No bail-out if financial distress is due to own behaviour
    - ➤ No reward of inefficiency or unwarranted returns
  - ➤ Capital structure remains the responsibility of network companies' management

Regulatory commitment provided through transparency and predictability

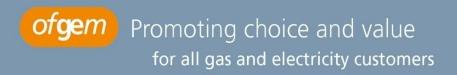
Transitional arrangements to avoid sudden impact on earnings and cash flows





# **Implementing RIIO**

- Electricity Transmission
- Gas Distribution
- Electricity Distribution





# **RIIO-T1: Electricity Transmission - Key challenges**

### Level of required investment

 The need for significant investment in the networks. Challenge of facilitating required investment while ensuing that both existing and future consumers get value for money.

### Addressing uncertainty

 Significant uncertainty over basis on which some investment would come forward and the associated costs. The need to put in place mechanisms that allow for flexibility to address the uncertainty during the RIIO-T1 period.

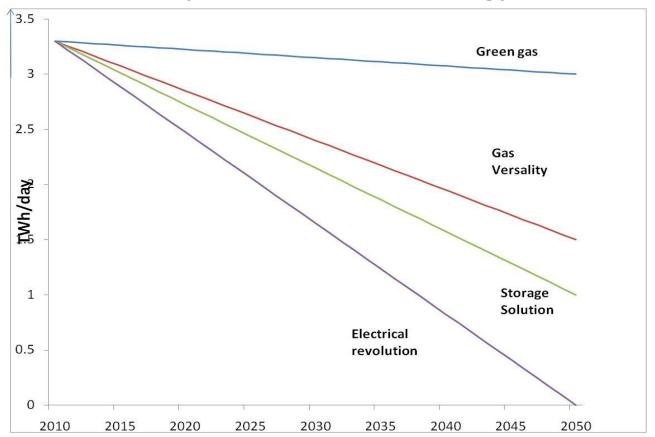
### **RIIO-T1 Final Proposals**

- Final proposals provides funding for around £27bn of investment.
- Dealt with the uncertainty by providing uncertainty mechanisms.
   Basically 2 types:
  - portfolio approach: Provide upfront funding for investment.
    TO manages risk around volume, timing and cost. Works well
    where a portfolio of fairly homogenous potential projects.
    Majority of NGET control funded in this way.
  - incremental funding (strategic wider works): Set up front parameters of funding decision, e.g. rate of return, risk sharing, but decision on precise funding level triggered when project is known. Works well when have a handful of very large projects which are not homogenous. SHETL mainly funded in this way.



# Gas Distribution: uncertain future gas flows1

Need to consider optimal investment strategy under uncertainty



Source: Redpoint (October 2010) Gas Future Scenarios Project, page 32



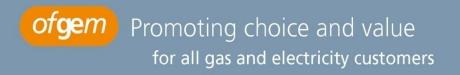
at minimum cost



# RIIO-ED1 Key Challenges 1

#### **Driving factors** 2020 targets Feed-in tariffs •RHI Other incentive mechanisms Local planning rules Technological developments uncertainty around the & reductions in cost characteristics, rate and location of take-up of **Facilitating factors** these technologies Investment to expand and reinforce the distribution network Greater use of smart grid ED1 ED<sub>2</sub> technology & DSR to maximise network flexibility

standard asset life





# RIIO-ED1 Key Challenges 2

#### **Issues to consider for ED1**

DNO approach to developing business plans – scenarios and investment justification Outputs DNOs are required to deliver – longer term? Barriers to DNOs adopting commercial arrangements to manage demand and generation output Incentives and uncertainty mechanisms

Ensure low carbon technologies can connect in appropriate time at appropriate cost



# RIIO – So far so good

### First price controls under RIIO have achieved:

- ✓ Fundamentally changed behaviour and Board discussions at companies
- ✓ Significant step-up in stakeholder engagement to present well thoughtout, detailed and better justified business plans
- ✓ Ofgem staying true to RIIO principles:
  - ✓ Framework and key parameters clearly set out early on
  - ✓ Transparency of approach from early on- No 'black box' dates
  - ✓ Increased stakeholder engagement including investors
  - ✓ Proportionate treatment
    - ✓ Higher level of scrutiny focused on areas not well justified
    - ✓ Two Scottish TOs fast-tracked
  - ✓ Flexibility in allowed costs ensure customers pay only for necessary expenditure
  - ✓ Financeability not compromised transition where needed

### Balancing huge investment needs and costs to consumers



Promoting choice and value for all gas and electricity customers